

# COUNCIL OF GOVERNORS; MINISTRY OF DEVOLUTION AND ASAL; AND SENATE

# COMMUNIQUÉ AT THE END OF THE FIFTH ANNUAL DEVOLUTION CONFERENCE HELD FROM 23<sup>RD</sup> TO 27<sup>TH</sup> APRIL 2018 AT KAKAMEGA HIGH SCHOOL, KAKAMEGA COUNTY

The Fifth Annual Devolution Conference was convened jointly by the Council of Governors (CoG), Ministry of Devolution and ASAL (MoDA), Senate and County Assemblies Forum (CAF) between 23<sup>rd</sup> and 27<sup>th</sup> April 2018 at Kakamega High School, Kakamega County.

The Conference adopted a sector approach in line with the President's 'Big Four' agenda with focus on (1) Health; (2) Urban Development, Housing, Infrastructure and Energy; (3) Agriculture; and (4) Trade and Manufacturing.

For each Sector, the Conference offered a platform for the National Government, County Governments, citizens, the private sector, civil society and development partners to (1) assess the status of the sector; (2) determine the enablers for desired results; (3) analyze human resource management issues and (4) discuss opportunities for adequate financing.

The Conference made the following resolutions in line with the Conference theme, "Sustainable, Productive and Efficient Governments for Results Delivery" to guide the National Government and second generation of County Governments in delivering on the Big Four.

## **Intergovernmental Relations**

1. THAT the National and County Governments shall consult, coordinate, and collaborate to

achieve the Big Four agenda. In this regard, the Conference unanimously proclaimed

support to the "Building Bridges to a New Kenya Initiative" of H.E President Uhuru

Kenyatta and Rt. Hon. Raila Odinga.

ACTION: The Presidency, County Governments, MoDA, CoG and the National Cohesion

and Integration Commission.

2. THAT both levels of governments should invest in programs that support communities to

adapt to the effects of climate change, and address climate change-related emergencies

and disasters.

**ACTION:** County Governments, Ministry of Environment and Forestry, CoG.

3. THAT both levels of government shall work together to implement the outstanding

resolutions of previous Devolution Conferences.

**ACTION:** CoG and MoDA.

4. THAT both levels of government shall strengthen of intergovernmental relations

institutions namely, the CoG and the Intergovernmental Budget and Economic Council

(IBEC) by anchoring their Secretariats in law.

ACTION: Parliament, COG, IBEC, Attorney General

5. THAT both levels of government shall develop an administrative framework for

intergovernmental sector forums.

**ACTION:** COG and MoDA

6. THAT both levels of government shall finalize the unbundling of the concurrent

functions.

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**ACTION:** COG, Intergovernmental Technical Relations Committee (IGTRC) and all National Government ministries.

Governance and Leadership

1. THAT Counties shall adopt effective public participation approaches that genuinely engage

citizens in determining development priorities.

**ACTION:** County Governments, MoDA, Commission on Administration of Justice (CAJ).

2. THAT Senate shall defend County interests objectively, fairly and impartially.

**ACTION:** Senate and CoG

3. THAT both levels of government shall ensure increased participation and representation of

women, youth and persons living with disabilities in all levels of leadership.

**ACTION:** County Governments, National Assembly and Senate.

4. THAT both levels of government shall aggressively fight corruption through strategies that

include undertaking lifestyle audits, corruption risk assessments and protection of whistle

blowers among others, in a manner that is objective, impartial and fair.

ACTION: County Governments, Ethics and Anti-Corruption Commission, Judiciary, Office of

the Auditor General, Office of Controller of Budget, Senate Committee on Public Accounts.

5. THAT as part of promoting knowledge sharing, Counties shall learn from each other and

adopt solutions that are working in other Counties in order to improve performance in service

delivery.

**ACTION:** County Governments, CoG and MoDA.

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#### **Enablers**

- 1. GENDER, YOUTH, PERSONS WITH DISABILITIES, MINORITIES AND MARGINALIZED GROUPS
  - a) THAT in all the programmes of the Big Four, the National and County Governments will endeavor to mainstream gender, youth, minorities, marginalized groups and persons living with disabilities in planning and implementation of programmes.

**ACTION:** Ministry of Public Service, Youth and Gender Affairs, National Gender and Equality Commission, and County Governments.

## 2. INFORMATION, COMMUNICATION AND TECHNOLOGY

a) THAT the National and County Governments will invest in elaborate data management systems for enhanced tracking of progress to inform decision-making.

**ACTION:** County Governments, CoG, MoDA, Ministry of Agriculture and Irrigation, Ministry of Health, Ministry of Public Service, Youth and Gender Affairs, Ministry in charge of Information Communication and Technology, Ministry of Health, Ministry of Transport, Infrastructure, Housing and Urban Development, National Assembly, Senate, Development Partners, Kenya National Bureau of Statistics (KNBS) and Joint Agriculture Sector Steering Committee (JASCCOM)

- b) THAT the National Government shall provide space for County Governments in all Huduma Centres where Counties can provide services such as licensing, approvals and others.

  ACTION: County Governments, Ministry in charge of Public Service, Youth and Gender.
- c) THAT there shall be automation of the exchequer releases to County Governments within 6 months.

**ACTION:** National Treasury, Ministry of ICT and Office of the Controller of Budget.

#### 3. FINANCE

a) THAT County Governments shall strive to expeditiously settle their pending bills.

**ACTION:** County Governments, Office of Controller of Budget and Office of Auditor General

b) **THAT** a comprehensive costing of both National and County Government functions shall be undertaken to identify actual cost of service provision in one month.

**ACTION:** Commission for Revenue Allocation (CRA), National Treasury, CoG, IBEC and IGRTC

c) THAT finalization of the verification of the defunct local authorities' assets and liabilities by the 16 Counties to be fast tracked.

ACTION: County Governments, IGRTC, IBEC and CoG

d) THAT both levels of government shall review the Equalization Fund Guidelines.

ACTION: IBEC, National Treasury, CoG and Senate

## 4. HUMAN RESOURCE

a) THAT both levels of government will address emerging Human Resource challenges in all the Big Four sectors within six (6) months.

**ACTION:** CoG, SRC, County Governments, Ministry of Public Service, Youth and Gender Affairs, Parliament, Ministry of Labour and Social Protection.

#### **Health Sector Resolutions**

1. THAT in order to improve management of health care, both levels of government shall address the governance and health leadership, efficiency and quality of health care, accountability and fair investments in the training, deployment and distribution of medical specialists and other health workers based on County needs.

**ACTION:** County Governments, Ministry of Health, Public Universities and Health training institutions, Health Regulatory Boards.

2. **THAT** both levels of government shall address legal inconsistencies and gaps, policies and guidelines for delivering universal health coverage.

**ACTION:** County Governments, Parliament, Ministry of Health, Office of Attorney General and Kenya Law Reform Commission.

3. **THAT** through intergovernmental collaboration, the National Government will support Counties to apply technology for the automation of patient data, population data, human resource data, service delivery, supply chain, revenue collection and financial management to improve efficiency.

**ACTION**: Ministry of Health, County Governments, Ministry of ICT and development partners.

## **Agriculture Sector**

1. THAT in order to deliver the Big Four agenda on food security, the National and County Governments shall jointly formulate a harmonized framework for coordination, resource mobilization and funds flow transfers in implementing the priority interventions. More so, the National Government shall create incentives for County Government to enable them achieve the National Priorities.

**ACTION:** County Governments, CoG, Ministry of Agriculture and Irrigation, MoDA, National Assembly, Senate, Development Partners and JASCCOM

2. THAT the National and County Governments shall collaborate in enhancing production efficiency, strengthening farmer extension services, addressing gender and youth

productivity gap, embracing and expanding irrigation, adopting of smart technologies and innovations as well as managing risks associated with farm enterprises.

**ACTION:** County Governments, CoG, Ministry of Agriculture and Irrigation, MoDA, Ministry of Public Service, Youth and Gender Affairs, National Assembly, Senate, Development Partners and JASCCOM

## Urban Development, Housing, Infrastructure and Energy.

1. **THAT** both levels of government shall establish an all-inclusive and integrated mechanism for the delivery of the affordable housing agenda.

**ACTION:** County Governments; CoG; Ministry of Transport, Infrastructure, Housing and Urban Development; Civil Society; Private Sector.

THAT National and County Governments shall create an enabling environment that enhances
access to affordable financing mechanisms to promote home ownership for all social classes
of citizens.

Action: National Government, Senate, National Assembly and County Governments.

3. **THAT** County Governments and the Ministry of Energy shall strengthen collaboration to ensure that there is adequate, clean and reliable energy to sustainably power the 1 Million affordable houses to be delivered in the next four (4) years.

Action: County Governments and Ministry of Energy

4. **THAT** the County Governments shall develop partnerships with institutions like National Industrial Training Authority (NITA) and Technical and Vocational Education Training (TVET) Authority to fast track formal artisan and technician level trainings and establish a pool of certified competencies necessary to support the accelerated affordable housing delivery plan and provide jobs for the youth.

Action: County Governments, Higher Education Loans Board (HELB), NITA and TVET Authority

# Trade and manufacturing

- THAT the National and County Governments shall strengthen value addition in areas such
  as agro processing, leather, textile and blue economy to boost manufacturing in the
  Country for both domestic and international markets.
  - **Action:** County Governments, Ministry of Industry, Trade and Cooperatives; Ministry of Agriculture and Irrigation, Kenya National Chamber of Commerce and Industry (KNCCI).
- 2. **THAT** the National and County Governments shall partner to ensure that we have disaggregated data in the sector to support investment attraction.
  - **Action:** County Governments, Ministry of Industry, Trade and Cooperatives, KNBS, Export Promotion Council and Kenya Institute Public Policy Research and Analysis (KIPPRA).
- 3. **THAT** the National and County Governments shall strengthen and provide linkages to Small, Micro and Medium Enterprises to access both domestic and international markets and that County Governments will be included in bilateral and multilateral trade negotiations.
  - **Action:** County Governments, Ministry of Industry, Trade and Cooperatives, Ministry of Foreign Affairs, Micro and Small and Medium Enterprise Authority (MSEA), Kenya Private Sector Alliance (KEPSA), Kenya Association of Manufacturers (KAM), Export Promotion Council (EPC) and KNCCI
- 4. **THAT** the National and County Governments shall harmonize regulatory frameworks to improve the ease of doing business in the Country.

**Action:** County Governments, Parliament, National Treasury, KLRC, Ministry of Industry, Trade and Cooperatives, KEPSA and KAM.

5. **THAT** County Governments shall develop a mechanism to strengthen the existing regional economic blocs so as to achieve economies of scale, fair competition, and adequate resources for infrastructural development among others.

**ACTION:** County Governments, Parliament, Regional Economic Blocs and Development Partners

6. **THAT** the National and County Governments shall develop targeted strategic interventions to support the special interest groups (women, youth, minorities, marginalized groups and persons with disabilities) to participate in trade and ensure a conducive business environment and tap into the demographic dividend.

**ACTION:** County Governments, National Council for Persons With Disabilities (NCPWD), National Council for Population Development (NCPD), KNBS, MoDA, Ministry of Industry, Trade and Cooperatives, Development Partners and the Ministry of Public Service, Youth and Gender Affairs

7. **THAT** the National and County Governments shall create multi sectoral linkages that facilitate coordination between both levels of government on vocational trainings; transformation in knowledge, attitudes and practice in ensuring youths embrace vocational trainings.

**ACTION:** County Governments, Ministry of Industry, Trade and Cooperatives, Ministry of Education and NITA.

8. **THAT** the National and County Governments shall review the Technical and Vocational training curriculum to ensure it offers a demand driven flexible training that responds to the emerging development agenda.

**ACTION:** County Governments, Ministry of Industry, Trade and Cooperatives, Ministry of Education and NITA

9. THAT both levels of government in collaboration with the Private Sector shall set up innovation centers to provide for mentorship, business incubation, coaching, training, apprenticeship, peer to peer learning, research and development.

**ACTION:** County Governments, Ministry of Industry, Trade and Cooperatives, Ministry of Education, Ministry in charge of Youth, KEPSA, KAM, KNCCI, NCPWD and NITA.

**10. THAT** National Government and County Governments shall review and restructure the existing Regional Development Authorities to align to the devolved system of government.

ACTION: CoG, National Government, Parliament and County Governments.

And lastly,

11. **THAT** implementation of the Communique shall make reference to the corresponding Big Four Sector Reports.

## **SIGNED**

Her Excellency Governor Anne Waiguru, OGW Co-Chair of the Fifth Annual Devolution Conference 2018 Hon. Eugene Wamalwa, Co-Chair of the Fifth Annual Devolution Conference 2018

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Cabinet Secretary Ministry of Devolution and ASAL Hon. Senator Irungu Kang'ata Senate Representative to the Steering Committee and Co-Chair for the Fifth Annual Devolution Conference 2018

Date: 26 04 2018

Date: 26 04 2018

Date: 26 4 2018

Hon. Eric Mwangi Secretary General County Assemblies Forum

Date: 326/4/18